

## Message Text

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12  
ACTION EUR-12

INFO OCT-01 AF-08 ISO-00 IO-13 CIAE-00 DODE-00 PM-04 H-02

INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 SAJ-01 ACDA-07 EB-07 /095 W

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R 071710Z OCT 76

FM AMEMBASSY COPENHAGEN

TO SECSTATE WASHDC 3389

INFO AMEMBASSY BERLIN

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY DUBLIN

AMEMBASSY THE HAGUE

AMEMBASSY HELSINKI

AMEMBASSY LONDON

AMEMBASSY LUSAKA

AMEMBASSY LUXEMBOURG

AMEMBASSY MOSCOW

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY PRETORIA

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY STOCKHOLM

AMEMBASSY WARSAW

USMISSION USUN

USMISSION EC BRUSSELS

USMISSION NATO

C O N F I D E N T I A L SECTION 1 OF 2 COPENHAGEN 3367

EO 11652: GDS

TAGS: PFOR, UR, DA

SUBJECT: SOVIET FOREIGN MINISTER'S VISIT TO COPENHAGEN

REF: COPENHAGEN 3196

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SUMMARY: THE MFA REGARDS FOREIGN MINISTER ANDREY GROMYKO'S VISIT HERE AS A "SUBSTANTIVE NON-EVENT" WHICH WAS ACCURATELY MIRRORED IN AN ANODYNE PRESS COMMUNIQUE. GROMYKO EXPRESSED SURPRISE, BOTH ON TV AND PRIVATE TO THE DANES, OVER THEIR CONCERN WITH INCREASED SOVIET MILITARY ACTIVITY IN THE BALTIC AND DENIED ANY SUCH HEIGHTENED ACTIVITY. ON HIS SIDE, GROMYKO DENOUNCED US "MEDDLING" IN SOUTHERN AFRICA AND DECRIED DANISH SUPPORT FOR IT. IN AGREEING TO SIGN A PROTOCOL ON CONSULTATIONS, THE DANES SUCCEEDED IN DELETING EFERENCES TO THE CSCE FINAL ACT AND TO A COMMITMENT TO "IMMEDIATE CONSULTATIONS" IF PEACE IS THREATENED. END EUMMARY.

1. BEGIN UNCLASSIFIED. SOVIET FOREIGN MINISTER ANDREY GROMYKO PAID AN OFFICIAL VISIT TO DENMARK, OCTOBER 5-6, ON HIS RETURN TO THE SOVIET UNION FROM THE UNGA. THE UNCLASSIFIED PORTION OF THIS MESSAGE IS BASED ON MEDIA COVERAGE OF THE VISIT.

2. GROMYKO WAS GREETED BY A SMALL CROWD OF DEMONSTRATORS AT THE AIRPORT WITH PLACARDS URGING HIM TO RELAX IMPEDIMENTS ON EMIGRANTS FROM THE SOVIET UNION AND ON EAST/WEST PERSONAL CONTACTS IN GENERAL. BEFORE HE LEFT APPROXIMATELY 26 HOURS LATER, GROMYKO HAD BEEN RECEIVED BY QUEEN MARGRETHE, HAD HAD TALKS WITH PRIME MINISTER ANKER JORGENSEN AND FOREIGN MINISTER K.B. ANDERSEN, CANCELLED A PRESS CONFERENCE BECAUSE OF ALLEGED FATIGUE, APPEARED BRIEFLY ON DANISH TELEVISION, AND SIGNED A PROTOCOL PROVIDING FOR REGULAR CONSULTATIONS BETWEEN THE SOVIET UNION AND DENMARK. COPIES OF THE PROTOCOL AND THE JOINT COMMUNIQUE ISSUED AT THE CONCLUSION OF THE VISIT ARE BEING POUCHED TO THE DEPARTMENT AND MOSCOW.

3. DURING THE TALKS, DANISH GOVERNMENT REPRESENTATIVES EXPRESSED THEIR WISH TO IMPROVE THE TRADE BALANCE WITH THE SOVIET UNION WHICH LAST YEAR SHOWED A DANISH DEFICIT OF DKR 622 MILLION (ABOUT \$103 MILLION).

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4. JORGENSEN AND ANERSEN CONVEYED DANISH CONCERN TO GROMYKO OVER THE INCREASING LEVEL OF SOVIET MILITARY EXERCISES IN THE BALTIC. BOTH IN THE OFFICIAL CONVERSATIONS AS WELL AS ON DANISH TELEVISION OCTOBER 6, GROMYKO EXPRESSED SURPRISE AT SUCH CONCERN. HE SAID THAT SOVIET MILITARY ACTIVITY IN THE BALTIC WAS NO MORE THAN USUAL AND OBSERVED THAT IT WAS NOT THE FIRST TIME IN THE 60-YEAR HISTORY OF THE SOVIET UNION THAT IT HAS BEEN

ACCUSED OF SOMETHING "WE HAVE NOT DONE".

5. IN SPEAKING LATER WITH THE PRESS, FOREIGN MINISTER ANDERSEN NOTED THAT "IT MUST BE REMEMBERED THAT THE POLES AND THE EAST GERMANS HAVE BEEN THE MOST ACTIVE IN ESCALATING MANEUVER ACTIVITY IN THE BALTIC AND IN INTERNATIONAL WATERS NEAR THE DANISH COAST". IN ITS NEWS TREATMENT, BERLINGSKE TIDENDE (INDEPENDENT-CONSERVATIVE) COMMENTED THAT WARSAW PACT BALTIC ACTIVITY HAS ALREADY BEEN MENTIONED TO THE POLISH FOREIGN MINISTER AND WILL BE BROUGHT UP WITH THE POLISH PRIME MINISTER WHEN JORGENSEN VISITS POLAND THE END OF OCTOBER.

6. GROMYKO SOUGHT DANISH SUPPORT FOR THE SOVIET PROPOSAL THAT THE NON-USE OF FORCE BE INCLUDED ON THE AGENDA OF THE UNGA ON AN URGENT BASIS. ANDERSEN PROMISED TO LOOK ON THE MATTER WITH FAVOR, BUT ADDED THAT IT WAS THE POSITION OF THE DANISH GOVERNMENT THAT THE SUBSTANCE IS ALREADY INCORPORATED AS PART OF THE UN CHARTER.

7. THERE WERE DISCUSSIONS ON GENERAL EAST/WEST RELATIONS, MBFR, CSCE, ETC., BUT NO DETAILS WERE MENTIONED. THE SITUATION OF SOVIET JEWS AND THEIR ABILITY TO EMIGRATE WAS ALSO TREATED. GROMYKO ASSERTED THAT ANYONE COULD EMIGRATE UNLESS "SECURITY CONSIDERATIONS" WERE INVOLVED. HE ALSO DECLARED THAT SOVIET JEWS WHO HAD EXPRESSED INTEREST IN EMIGRATING FREQUENTLY CHANGED THEIR MINDS BEFORE ACTUALLY LEAVING AND THAT HIS COUNTRY WAS WRONGLY ACCUSED BY ITS DETRACTORS OF "PREVENTING JEWISH EMIGRATION."

8. BOTH IN THE PRIVATE CONVERSATIONS AND ON DANISH TV, GROMYKO HARSHLY DENOUNCED US "MEDDLING" IN SOUTHERN

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AFRICA. IN SPEAKING TO THE PRESS AT THE AIRPORT AFTER GROMYKO'S DEPARTURE, K.B. ANDERSEN ADDED THAT THE SOVIET FOREIGN MINISTER HAD EXPRESSED HIS DISMAY OVER DANISH "PRO-AMERICAN" ATTITUDE VIS-VIS SOUTHERN AFRICA. ANDERSEN ADDED THAT "THIS IS NOT EXACTLY THE PICTURE THAT THE DANISH PRESS (WHICH HAS BEEN CRITICAL OF HIS IMPLIED CRITICISM OF US EFFORTS THERE) HAS GIVEN ABOUT MY ATTITUDE." END UNCLASSIFIED

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AMEMBASSY WARSAW

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C O N F I D E N T I A L SECTION 2 OF 2 COPENHAGEN 3367

BEGIN CONFIDENTIAL.

9. MFA'S CHIEF OF EASTERN EUROPEAN AFFAIRS, WILLIAM  
FRIIS, MOLLER, TOLD POL COUNS OCT 7 THAT THE VISIT WENT  
OFF MUCH AS THE DANES EXPECTED: A SUBSTANTIVE NON-  
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EVENT. FRIIES-MOLLER POINTED AT THE ANODYNE COMMUNIQUE AS REPRESENTATIVE OF THE QUALITY OF DISCUSSIONS BETWEEN GROMYKO AND HIS DANISH HOSTS. THE FORMER, SIAID FRIIES-MOLLER, OBVIOUSLY REGARDED THESE DISCUSSIONS AS THE NECESSARY PRICE THAT HAD TO BE PAID FOR A VISIT THAT HE WISHED TO MAKE FOR OTHER PRUPOSES. FRIIES-MOLLER ADDED THAT VERY LITTLE, IF ANYTHING, MORE OCCURRED OF INTEREST IN THE PRIVATE CONVERSATIONS THAN WAS REPEATED IN THE MEDIA. HE ALSO ADDED THAT THE CONVERSATIONS WERE HARDLY MADE LESS PONDEROUS BY THE USE OF DANISH AND RUSSIAN (INSTEAD OF ENGLISH) WITH THE ATTENDANT NECESSARY INTERPRETATION.

10. FRIIS-MOLLER NOTED THAT THE PROTOCOL ON CONSULTATIONS WAS VERY SIMILAR TO THOSE CONCLUDED BY THE SOVIET UNION WITH CANADA, ITALY AND BRITAIN. IN VIEW OF THE HISTORY OF CONTINUING CONTACTS WITH THE SOVIETS, THE DANES REGARDED THE DOUCMENT AS REDUNDANT BUT WERE WILLING TO GRANT THEM THEIR WISH FOR A "PIECE OF PAPER". FRIIS-MOLLER RECALLED FOREIGN MINISTER ANDERSEN'S REMARK TO THE PRESS THAT THE PROTOCOL WAS THE FIRST CONCLUDED BETWEEN THE SOVIET AND A "SMALL WESTERN EUROPEAN COUNTRY".

11. THE ONLY QUIBBLES THAT THE DANES HAD WITH THE RUSSIANS OVER THE PROTOCOL WERE DANISH DEMURRAL TO SOVIET WISHES TO REFER TO THE PRINCIPLES OF THE HELSINKI FINAL ACT IN THE PREAMBLE AND TO CALL FOR "IMMEDIATE CONSULTATIONS" BETWEEN THE TWO PARTIES IF THERE IS A "THREAT TO THE PEACE". THE DANES WERE ABLE TO MAINTAIN THEIR POSITION THAT THE PRACTICE OF BILATERAL CONSULTATIONS BETWEEN DENMARK AND THE SOVIET UNION ANTEDATED THE HELSINKI AGREEMENT AND THAT REFERENCE TO IT WAS SUPERFLOUS AND INAPPROPRIATE. THE DANES ALSO MAINTAINED THAT ALTHOUGH THEY WOULD UNDERTAKE CONSULTATIONS WITH THE SOVIET UNION IN TIMES OF CRISIS, THEY COULD NOT PROMISE TO DO SO "IMMEDIATELY" SINCE OTHER CONSULTATIONS MIGHT NECESSARILY HAVE A HIGHER PRIORITY. FRIIS-MOLLER UNDERSTANDS THAT SIMILAR PROTOCOLS WITH OTHER COUNTRIES CALL FOR CONFIDENTIAL

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SUCH "IMMEDIATE CONSULTATIONS".

12. FINALLY, THE DANES WERE EXPECTING THE SOVIETS TO PRESS FOR A MUTUAL STATEMENT ON THE DESIRABILITY OF A GENERAL CONFERENCE ON DISARMAMENT, BUT THE QUESTION WAS NOT RAISED.  
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## Message Attributes

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